# **REPORT ON EXAMINATION**

#### OF THE

# MOTOR VEHICLE ACCIDENT INDEMNIFICATION CORPORATION

AS OF

**DECEMBER 31, 2008** 

DATE OF REPORT MAY 26, 2010

<u>EXAMINER</u> <u>ROBERT VARGAS</u>

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# STATE OF NEW YORK INSURANCE DEPARTMENT 25 BEAVER STREET NEW YORK, NEW YORK 10004

May 26, 2010

Honorable James J. Wrynn Superintendent of Insurance Albany, New York 12257

Sir:

Pursuant to the requirements of the New York Insurance Law, and in compliance with the instructions contained in Appointment Number 30384 dated October 6, 2009, attached hereto, I have made an examination into the condition and affairs of Motor Vehicle Accident Indemnification Corporation as of December 31, 2008, and submit the following report thereon.

Wherever the designations "the Corporation" or "MVAIC" appear herein without qualification, they should be understood to indicate Motor Vehicle Accident Indemnification Corporation.

Wherever the term "Department" appears herein without qualification, it should be understood to mean the New York Insurance Department.

The examination was conducted at the Corporation's home office located at 110 William Street, New York, New York 10038.

#### 1. SCOPE OF EXAMINATION

The Department has performed an examination of Motor Vehicle Accident Indemnification Corporation. The previous examination was conducted as of December 31, 2004. This examination covered the four-year period from January 1, 2005 through December 31, 2008. Transactions occurring subsequent to this period were reviewed where deemed appropriate by the examiner.

This examination was conducted in accordance with the National Association of Insurance Commissioners ("NAIC") Financial Condition Examiners Handbook ("Handbook"), which requires that we plan and perform the examination to evaluate the financial condition and identify prospective risks of the Corporation by obtaining information about the Corporation including corporate governance, identifying and assessing inherent risks within the Corporation and evaluating system controls and procedures used to mitigate those risks. This examination also includes assessing the principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation, management's compliance with Statutory Accounting Principles and annual statement instructions when applicable to domestic state regulations.

All financially significant accounts and activities of the Corporation were considered in accordance with the risk-focused examination process. The examiners also relied upon audit work performed by the Corporation's independent public accountants when appropriate.

This examination report includes a summary of significant findings for the following items as called for in the Handbook:

Corporate history
Corporate records
Management and control
Fidelity bonds and other insurance
Pensions and insurance plans
Territory and plan of operation
Growth of Corporation
Loss experience
Accounts and records
Financial statements

A review was also made to ascertain what action was taken by the Corporation with regard to comments and recommendations contained in the prior report on examination.

This report on examination is confined to financial statements and comments on those matters that involve departures from laws, regulations or rules, or that are deemed to require explanation or description.

#### 2. <u>DESCRIPTION OF CORPORATION</u>

MVAIC is a non-profit corporation consisting of all insurers authorized in New York State that write motor vehicle liability insurance. It was created by enactment of Article 17-A (now Article 52) of the New York Insurance Law, entitled, "Motor Vehicle Accident Indemnification Corporation Act." The purpose of the Corporation, as set forth in Section 5201(b) of the New York Insurance Law, is to provide compensation for injury or death to persons who are involved, through no fault of their own, in accidents occurring in New York State on or after January 1, 1959, caused by any one of the following classes of motor vehicles:

- A. Uninsured out-of-state motor vehicles
- B. Unidentified motor vehicles which leave the scene of the accident
- C. Uninsured motor vehicles registered in New York State
- D. Stolen motor vehicles
- E. Motor vehicles operated without the permission of the owner
- F. Insured motor vehicles where the insurer disclaims liability or denies coverage
- G. Unregistered motor vehicles

From January 1, 1959 through July 1, 1965, anyone involved in an accident caused by any of the above was entitled to proceed with a claim against MVAIC.

Effective July 1, 1965, Section 167, now Section 3420(f)(1) of the New York Insurance Law, requires an individual's automobile insurance policy to include an uninsured motorist endorsement. Thus, claims of insured individuals, which were previously the responsibility of MVAIC, now rest with the individual's own insurer. Effective July 16, 1995, the New York State Legislature amended Section 3420(f)(l) of the New York Insurance Law to increase the New York financial responsibility limits from \$10,000 per person and \$20,000 per accident to \$25,000 per person and \$50,000 per accident. These limits are equally applicable to uninsured claims submitted to MVAIC. This law was effective for accidents occurring after January 1, 1996.

Pursuant to the 1977 Automobile Reform Act (Chapter 892 of the Laws of 1977), MVAIC was required to provide no-fault benefits to qualified persons who are victims of uninsured motor vehicle accidents in New York State on or after December 1, 1977. Protection was also extended to

pedestrians injured by uninsured motorcycles. Beginning July 23, 1982, such pedestrians who are insured individuals receive no-fault benefits from their own insurer and not MVAIC. Effective July 22, 1989, the New York State Legislature amended Section 5208(a)(1) of the New York Insurance Law to extend the time in which a claimant must file an affidavit of "intention to make claim" with the Corporation for accidents wherein the defendant is identifiable.

#### A. <u>Management</u>

Pursuant to the Corporation's charter and by-laws, its management is vested in a board of directors consisting of nine persons: seven members representing motor vehicle liability insurers and two members representing the public. The industry directors are elected from the member corporations and the public members are appointed by the Superintendent of Insurance with one of such director being an insurance broker and agent and the other director having no affiliation with insurers or insurance producers.

As of December 31, 2008, the Corporation's board consisted of eight members. One of the two positions on the board, which is to be filled by a public member appointed by the Superintendent was vacant. Subsequently, on January 1, 2010 the position was filled.

At December 31, 2008, the board of directors was comprised of the following eight members:

Name and Residence	Principal Business Affiliation

Gerard M. Curran Assistant Vice-President - Underwriting,

Saint James, NY Geico Insurance Company

Margaret Palermo Claims Field Director –NY CSA, Malverne, NY Allstate Insurance Company

Greg Tczydlowski Senior Vice-President, North Grany, CT St. Paul Travelers

V. Daniel Robinson II President and Chief Executive Officer,

Oneonta, NY

New York Central Mutual Fire Insurance Co.

Darryl B. Rahn Assistant Vice-President of Liability Claims,

New Hartford, CT Utica National Insurance Group

Jim DeVito Product Manager,

Shaker Heights, OH Progressive Insurance Company

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Name and Residence Principal Business Affiliation

Virginia Gonzales Claims Manager,

South Setauket, NY State Farm Insurance Company

Maura Clancy Public Member,

Williston Park, NY Clancy & Clancy Brokerage Ltd.

A review of the minutes of the board of directors' meetings held during the examination period indicated that the meetings were generally well attended and each board member had an acceptable record of attendance

As of December 31, 2008 the principal officer of the Corporation was as follows:

Name Title

Jeffrey Rubinton President and Chief Executive Officer

#### B. Territory and Plan of Operation

As of December 31, 2008, the Corporation administered claims for individuals without access to automobile insurance.

MVAIC was created by an act of the New York State Legislature to provide uninsured motorist liability and no-fault basic economic loss benefits to New York residents who are victims of uninsured motor vehicle accidents occurring in New York State.

The Corporation will provide similar benefits to residents of other states or countries if those localities provide comparable coverage to New York residents injured in their jurisdiction.

Currently, MVAIC has reciprocity agreements with the following jurisdictions:

Maryland
New Jersey
Michigan
Pennsylvania
Ontario, Canada
Quebec, Canada
British Columbia, Canada
New Brunswick, Canada
Nova Scotia, Canada

#### England Norway

#### C. Significant Operating Ratios

The following ratio has been computed as of December 31, 2008, based upon the results of this examination:

Liabilities to liquid assets

0.9: 1

The underwriting ratios presented below are on an earned-incurred basis and encompass the four-year period covered by this examination:

	<u>Amount</u> s	Ratios
Losses and loss adjustment expenses	\$98,313,716	120%
Net underwriting gain (loss)	(15,381,632)	<u>(20)%</u>
Assessments earned	\$82,392,084	<u>100%</u>

#### D. Accounts and Records

#### Actuarial Analysis of Loss Adjustment Expense Reserves

A review of MVAIC's actuarial report as of December 31, 2008, disclosed errors that required revisions. The loss and allocated loss adjustment expense reserves were understated by \$40,000 for the prior accident years due to the omission of estimated unallocated loss adjustment expense reserves. The report was resubmitted with the above revision after notification by the Department. Notwithstanding the corrective action, it is recommended that the Corporation's actuary exercise greater care and ensure that all actuarial data and calculations are accurate and complete.

#### Custodian Agreement

As of the examination date, the Corporation's securities were held with a bank pursuant to a custodian agreement. A review of the agreement showed that it lacked the following safeguards and controls required by the National Association of Insurance Commissioners' Handbook:

1) To the extent that certain information maintained by the custodian is relied upon by the insurance Corporation in preparation of its annual statement and supporting schedules, the custodian agrees to maintain records sufficient to determine and verify such information.

2) That the custodian shall provide, upon written request from a regulator or an authorized officer of the insurance Corporation, the appropriate affidavits, with respect to the insurance Corporation's securities held by the custodian;

It is recommended that the Corporation amend its custodian agreement to include the above provisions in compliance with the National Association of Insurance Commissioners' Handbook.

#### 3. <u>FINANCIAL STATEMENTS</u>

#### A Balance Sheet

The following shows the assets, liabilities and surplus as regards policyholders as of December 31, 2008 as determined by this examination and as reported by the Corporation:

Assets	<u>Assets</u>	Assets Not Admitted	Net Admitted Assets
Bonds	\$68,936,989		\$68,936,989
Short-term investments	41,616		41,616
Cash and cash equivalents	2,177,389		2,177,389
Investment income due and accrued	600,735		600,735
Other assets	75,296		75,296
Assessments receivable	7,846		7,846
Fixed assets, net	413,346	0	413,346
Total assets	\$ <u>72,253,217</u>	\$ <u> </u>	\$ <u>72,253,217</u>
Liabilities Losses and loss adjustment expenses Reserves -FASB 106 (Accrued pension and postretirement benefits) Assessment income deferred Other liabilities Uncashed checks			\$59,216,053 3,577,086 36,692 341,114 1,211,493
Total liabilities			\$64,382,438
Surplus and Other Funds Unassigned funds (surplus)		\$7.870.770	
Unassigned funds (surplus)		<u>\$7,870,779</u>	7 970 770
Surplus as regards policyholders			7,870,779
Total liabilities, surplus and other funds			<u>\$72,253,217</u>

<u>NOTE:</u> The Corporation is exempt from federal and state income taxes.

# B. <u>Underwriting and Investment Exhibit</u>

Surplus as regards policyholders decreased \$3,693,522 during the four-year examination period January 1, 2005 through December 31, 2008, detailed as follows:

<u>Underwriting Income</u>		
Assessment income earned		\$82,932,084
Deductions:  Losses and loss adjustment expenses incurred	98,313,716	
Total underwriting deductions	90,313,710	98,313,716
Net underwriting gain or (loss)		\$(15,381,632)
Investment Income		
Net investment income earned	<u>\$11,818,028</u>	
Net investment gain or (loss)		11,818,028
Net income (loss) after dividends to policyholders but before federal and foreign income taxes		\$(3,563,604)
Federal and foreign income taxes incurred		0
Net income (loss)		\$ <u>(3,563,604)</u>

#### C. Capital and Surplus Account

Surplus as regards policyholders per report on examination as of December 31, 2004

\$11,564,301

	Gains in <u>Surplus</u>	Losses in Surplus	
Net loss		\$3,563,604	
Change in additional minimum pension liability		21,295	
Change due to adoption of FAS 158 (Pension			
plan adjustment)	<u>\$ 0</u>	<u>108,623</u>	
Total gains and losses	<u>\$ 0</u>	<u>\$3,693,522</u>	
Net increase (decrease) in surplus as regards policyholders			(3,693,522)

Surplus as regards policyholders per report on examination as of December 31, 2008

\$7,870,779

#### 4. LOSSES AND LOSS ADJUSTMENT EXPENSES

The examination liability for the captioned items of \$59,216,053 is the same as reported by the Corporation as of December 31, 2008. The examination analysis was conducted in accordance with generally accepted actuarial principles and practices and was based on statistical information contained in the Corporation's internal records and in its filed annual statements.

#### 5. <u>COMPLIANCE WITH PRIOR REPORT ON EXAMINATION</u>

The prior report on examination contained four recommendations as follows (page numbers refer to the prior report):

ITEM PAGE NO. A. Management As of December 31, 2004, the Corporation's board of directors 5 consisted of eight members. One of the two positions on the board to be filled by a public member appointed by the superintendent has remained vacant. As of December 31, 2008 the open position still remained vacant. Subsequently, on January 1, 2010 the position was filled. B. Accounts and Records 7 It was recommended that the Corporation file its financial statements, in the agreed-upon format, pursuant to the timeframes prescribed by this Department. The Corporation has complied with this recommendation. C. Disaster Recovery 7 It was recommended that the Corporation establish a formal written disaster recovery plan. The Corporation has complied with this recommendation. D. Custodian Agreement 7 It was recommended that the Corporation amend its custodian agreement to include the above provisions in compliance with the National Association of Insurance Commissioners' Handbook Part-1 Section IV (J).

The Corporation has complied with this recommendation.

# 6. SUMMARY OF COMMENTS AND RECOMMENDATIONS

<u>ITEM</u>		PAGE NO.
A.	Actuarial Analysis of Loss Adjustment Expense Reserves	
	It is recommended that the Corporation's actuary exercise greater care and ensure that all actuarial data and calculations are accurate and complete.	6
B.	Custodian Agreement	
	It is recommended that the Corporation amend its custodian agreement to include the above provisions in compliance with the National Association of Insurance Commissioners Handbook.	7

	Respectfully submitted,
	Robert Vargas, CPA Sr. Insurance Examiner
STATE OF NEW YORK	)
COUNTY OF NEW YORK	)ss: )
ROBERT VARGAS, being of	duly sworn, deposes and says that the foregoing report, subscribed
by him, is true to the best of h	is knowledge and belief.
	Robert Vargas, CPA
Subscribed and sworn to before	re me
this day of	, 2010

# STATE OF NEW YORK INSURANCE DEPARTMENT

I, James J. Wrynn Superintendent of Insurance of the State of New York, pursuant to the provisions of the Insurance Law, do hereby appoint:

# **Robert Vargas**

as proper person to examine into the affairs of the

#### MOTOR VEHICLE ACCIDENT INDEMNITY CORPORATION

and to make a report to me in writing of the condition of the said

# Corporation

with such other information as he shall deem requisite.

In Witness Whereof, I have hereunto subscribed by the name and affixed the official Seal of this Department, at the City of New York,

this 6th day of October, 2009



JAMES J. WRYNN

Superintendent of Insurance