

NEW YORK STATE DEPARTMENT OF FINANCIAL SERVICES ONE STATE STREET PLAZA NEW YORK, NEW YORK 10004

In the Matter of the Applications and/or Licenses of	
dila/of Elections of	CITATION
MARK D. GIBBS,	VIDEOCONFERENCE HEARING
Respondent.	Docket No.: 2022-0007-C Event Number: 161 865 9609 Event Password: cNHWc5dJk88

TO THE ABOVE-NAMED RESPONDENT:

PLEASE TAKE NOTICE THAT you are cited to appear on the 17th day of November, 2022, at 10:00 a.m. to show cause why all licenses issued to you by the New York State Department of Financial Services ("Department") should not be suspended or revoked, and why all pending applications for licensure or renewal thereof should not be denied, or a monetary penalty imposed, by reason of the charge(s) and specification(s) hereinafter set forth. The Hearing will be held via videoconference, via Webex. The Event Number for this Hearing is 161 865 9609, and the Event Password is cNHWc5dJk88.

Pursuant to the First Amendment to Part 2 of Title 23 of the Official Compilation of Codes, Rules and Regulations of the State of New York (23 NYCRR §2.19), you may object to having the Hearing conducted via videoconference by sending a written notice of the objection to the hearing officer by first class mail or overnight mail to Videoconference Coordinator, Office of General Counsel, New York State Department of Financial Services, One State Street, New York, NY 10004, or via electronic mail to VideoHearings@dfs.ny.gov. The written notice of objection must be received at least five business days before the date set for the hearing. A copy of 23 NYCRR §2.19 is attached to this Citation.

You are instructed to go to the Department's website, at https://www.dfs.ny.gov/reports_and_publications/public_hearings, to learn how the hearing will be conducted and what you will need to do in order to appear at your Videoconference Hearing. At least 48 hours prior to your hearing, you will need to conduct a test to ensure that you can connect to the Videoconference Hearing. Instructions for testing can be found at

https://www.dfs.ny.gov/reports_and_publications/public_hearings. If you wish to introduce any documents at the Hearing, you must email them at least 24 hours prior to the start of the Hearing to VideoHearings@dfs.ny.gov, and include a brief description of each document and your Event Number. You may also request disclosure of the evidence that the Department will introduce at the Hearing by sending an email to VideoHearings@dfs.ny.gov. Include in your request your name, the date of the Hearing, and your Event Number.

If you have any questions with regard to connecting or are unable to connect to your Videoconference Hearing, call the Department Help Desk at 212-709-7777 or email ServiceDesk@dfs.ny.gov.

CHARGE I

RESPONDENT HAS DEMONSTRATED UNTRUSTWORTHINESS AND/OR INCOMPETENCE AS AN INSURANCE PRODUCER WITHIN THE MEANING OF SECTION 2110(a)(4) OF THE INSURANCE LAW.

1. During a time period which included April 2017 through April 2019, Respondent was an agent appointed by insurance companies that were part of Farmers Insurance Group ("Farmers"), and conducted an insurance agency business pursuant to an agent appointment agreement ("the Agency"). During said period, Respondent had access to Farmers' Agent's Credit Advice electronic system (e-ACA system), whereby Respondent could process the receipt of insurance premium payments. Respondent was responsible for processing insurance premium payment receipts in the e-ACA system daily, and for depositing the payments into a bank account controlled by Farmers no later than the next business day. Farmers used the receipt information entered in the e-ACA system to complete an electronic reconciliation of its agents' bank deposits, and to update insureds' accounts for the payments made.

Specification A

2. During the approximate period April 2017 through April 2019, as set forth in Schedule 1, attached hereto, Respondent entered 30 receipts for check payments toward Respondent's own automobile insurance policy into the e-ACA system but did not deposit the checks into a bank account controlled by Farmers, which had the effect of keeping Respondent's insurance coverage in force without Respondent making the required premium payments.

3. As a consequence of the foregoing conduct, on or about October 15, 2019, Farmers terminated Respondent's appointments as an agent, for reasons that included failing to promptly remit monies due Farmers, and willful misrepresentation in connection with the Agency that was material to the operation of the Agency or Farmers.

Specification B

4. In connection with an investigation of the foregoing conduct by Respondent and the foregoing termination of Respondent's appointments by Farmers, the Department sent Respondent investigatory letters dated November 27, 2019, December 23, 2019, January 27, 2020, August 19, 2021, and October 20, 2021. Respondent failed to respond to the Department's letters dated November 27, 2019 and December 23, 2019, and failed to respond in a complete manner to the Department letters dated January 27, 2020, August 19, 2021, and October 20, 2021, thereby hampering and impeding the Department's investigation.

PLEASE TAKE FURTHER NOTICE THAT:

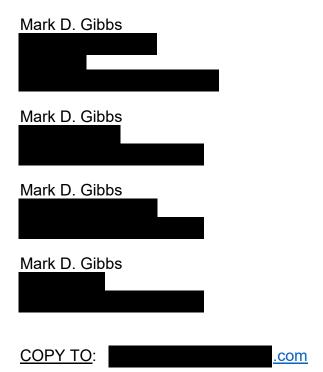
- (A) According to the records of the New York State Department of Financial Services, Mark D. Gibbs is licensed as a broker pursuant to Section 2104 of the Insurance Law, as an agent pursuant to Section 2103(a) of the Insurance Law, and as an agent pursuant to Section 2103(b) of the Insurance Law.
- (B) This citation is issued pursuant to Section 2110 of the Insurance Law and Sections 304-a, 305 and 306 of the Financial Services Law, and notice of this hearing is given to Respondent in accordance with Section 304 of the Financial Services Law.
- (C) Respondent's attention is directed to a statement in plain language, attached hereto, entitled "Summary of Hearing Procedures", summarizing the provisions of Title 23, Part 2 of the Official Compilation of Codes, Rules and Regulations of the State of New York (23 NYCRR 2). This statement contains important information concerning your rights and the Department's hearing procedures and should be read carefully. A copy of 23 NYCRR § 2.19 is attached hereto; a copy of the balance of 23 NYCRR 2 will be furnished upon request.
- (D) Should Respondent fail to appear at the time and place fixed for the hearing or any adjourned date thereof, the hearing will proceed as scheduled and the disciplinary action, if any, may result in the imposition of a monetary penalty or in the suspension or revocation of any licenses and/or the denial of all pending applications for licenses or renewal thereof.

Dated: New York, NY October 7, 2022

NEW YORK STATE DEPARTMENT OF FINANCIAL SERVICES

By: <u>Michael S. Formichelli</u>
Michael S. Formichelli
Associate Attorney
(212) 480-5250

BY CERTIFIED MAIL AND REGULAR MAIL:



SCHEDULE 1

Receipt Date	ACA Number	Payment Amount	Check Number on
-		on Receipt	Receipt
4/20/2017	0403	\$656.70	000724
5/25/2017	0502	\$222.10	000751
7/28/2017	0702	\$374.06	000763
11/29/2017	1103	\$300.00	000720
11/29/2017	1103	\$300.00	000719
11/29/2017	1103	\$327.40	000716
12/27/2017	1201	\$1,206.41	000814
1/28/2018	1202	\$302.17	000817
4/30/2018	0403	\$311.34	000516
6/5/2018	0503	\$1,206.41	000826
6/5/2018	0503	\$927.40	000825
6/28/2018	0602	\$350.00	000834
6/28/2018	0602	\$325.00	000833
6/28/2018	0602	\$311.00	000832
8/29/2018	0803	\$324.00	000842
8/29/2018	0803	\$320.06	000840
9/20/2018	0804	\$350.00	000101
9/20/2018	0804	\$325.00	000110
10/1/2018	0903	\$2,767.53	000808
10/30/2018	1001	\$359.20	000882
12/3/2018	1102	\$344.22	000934
1/12/2019	1201	\$350.00	000826
1/23/2019	0101	\$440.00	000860
1/28/2019	0102	\$1,500.00	000867
1/30/2019	0103	\$1,500.01	000891
1/31/2019	0104	\$1,000.00	000896
3/23/2019	0302	\$500.00	000862
3/25/2019	0302	\$1,000.00	000609
3/27/2019	0304	\$600.00	000609
03/28/2019	0305	\$550.00	000680



NEW YORK STATE DEPARTMENT OF FINANCIAL SERVICES ONE STATE STREET NEW YORK, NEW YORK 10004

SUMMARY OF HEARING PROCEDURES

(Summary of Hearing Procedures for Adjudicatory Proceedings Before the Department of Financial Services as Set Forth in Title 23, Part 2 of the Official Compilation of Codes, Rules and Regulations of the State of New York (23 NYCRR 2), and as Required by Section 301(3) of the State Administrative Procedure Act)

- The Hearing will be conducted and administered in compliance with the State Administrative Procedure
 Act and the Financial Services Law, and will be held before an impartial hearing officer who will make a
 Report of findings, conclusions, and recommendations to the Superintendent or the Superintendent's
 designee.
- 2. You must be ready, and prepared with your evidence, to present your case on the hearing date.
- 3. You may be represented by an attorney at the hearing.
- Interpreter services shall be available for <u>deaf</u> persons, upon advance request, at no charge. Such request should be made as soon as possible by contacting the Department attorney who signed the Citation/Notice of Hearing.
- 5. You may file a written answer to the Citation/Notice of Hearing. If you do so, it should be delivered at least two days before the hearing date to the Department attorney who signed the Citation/Notice of Hearing. You will have a full opportunity at the hearing to dispute or explain any charges made against you in the Citation/Notice of Hearing whether or not you file an answer.
- 6. You may present evidence and have witnesses testify at the hearing. If you believe a Witness will not appear voluntarily and you do not have an attorney representing you, you may request the hearing officer to furnish you with a subpoena to compel the witness' attendance. If the hearing officer issues the subpoena, the service of the subpoena upon the witness and payment of all required fees is your responsibility.
- 7. You may request a hearing officer's report and an opportunity to comment on it in writing before the Superintendent acts on the report. The request must be made to the hearing officer on the record prior to close of the hearing.
- 8. Prior to the commencement, a hearing may be postponed upon your request upon a written application to the Department official who issued the Citation/Notice of Hearing. The application may be granted upon a showing of good cause at the discretion of the Department official who issued the Citation/Notice of Hearing.
- 9. A hearing in progress may be adjourned by the hearing officer at your request for good cause shown or upon consent of all parties. If you request that a hearing in progress be adjourned for good cause shown, you must present documentary evidence as the hearing officer deems appropriate. The factors to be considered in determining good cause shown include but are not limited to the illness of a party, witness,

or attorney, the temporary absence of a witness, the opportunity to obtain an attorney, the actual engagement of an attorney in a court proceeding, and the number and nature of previous requests for adjournment.

- 10. If you do not appear at a hearing requested upon the denial of an application for a license, your request will be deemed withdrawn.
- 11. If you do not appear or are not represented at the hearing on a Citation, the hearing will take place as scheduled and a decision on the charges will be made. The decision may result in the revocation or suspension of your licenses and the denial of any pending applications, and such other action as may be permitted by law, including the imposition of monetary fines.
- 12. If you do not appear at a hearing, the hearing may be reopened upon a written application, if you satisfy the hearing officer that there are valid reasons for your failure to appear or your failure to request an adjournment or postponement and you have a meritorious case. If you do appear at the hearing, the hearing may be reopened on written request to the hearing officer if you can show newly discovered evidence or other compelling reason for such reopening. The application to reopen must be made within one hundred and twenty (120) days from the effective date of the Superintendent's or the Superintendent's designee's decision.
- 13. Once a decision is made against you, you may, if you wish, take an appeal to the courts. This appeal must be made within four months from the date the decision was effective. It should be emphasized that your right to take an appeal is not connected in any way with your right to reopen the hearing as described in paragraph 12 and an application to reopen does not extend your time to take an appeal to the courts.

NEW YORK STATE DEPARTMENT OF FINANCIAL SERVICES FIRST AMENDMENT TO 23 NYCRR 2

RULES GOVERNING THE PROCEDURES FOR ADJUDICATORY PROCEEDINGS BEFORE THE DEPARTMENT OF FINANCIAL SERVICES

I, Adrienne A. Harris, Superintendent of Financial Services of the State of New York, pursuant to the authority granted by Sections 102, 201, 202, 302 and 305 of the Financial Services Law and Section 301 of the State Administrative Procedure Act, do hereby promulgate the First Amendment to Part 2 of Title 23 of the Official Compilation of Codes, Rules and Regulations of the State of New York, to take effect upon the publication of the Notice of Adoption in the State Register, to read as follows:

(ALL MATTER IS NEW)

Section 2.19 is added to read as follows:

§ 2.19 Hearings conducted by videoconference.

- (a) A hearing shall be conducted by videoconference, unless a hearing officer determines at the hearing officer's discretion, or upon a finding of good cause based upon an application submitted in accordance with subdivision (b) of this section, to conduct a hearing where all or some of the parties, witnesses, and the hearing officer are physically present at the same location. When a hearing is conducted by videoconference, the parties, witnesses, and the hearing officer do not need to be physically present at the same location.
- (b) A party may object to a hearing being conducted by videoconference by sending a written notice of the objection to the hearing officer by first class mail, overnight mail, or electronic mail to an address designated by the Department and posted on the Department's website. The written notice of objection must be received by the hearing officer within five calendar days prior to the return date set forth in the notice of action or proposed action that was served or issued by a party as provided in Financial Services Law section 304.
- (c) The hearing officer may determine not to conduct a hearing or any portion thereof, or not to have a party or witness testify, by videoconference upon a finding that a timely written objection to conducting a hearing pursuant to this Part by videoconference submitted in accordance with subdivision (b) of this section establishes that:
 - (1) a party's due process rights would be best served by all or some of the parties and witnesses, and the hearing officer being physically present at the same location; or
 - (2) circumstances render a hearing, or a portion thereof, conducted pursuant to this Part by videoconference impractical.

(d) All provisions of this Part that are not inconsistent with the specific provisions of this section shall apply to hearings conducted by videoconference. For purposes of section 2.14(b) of this Part, the term <i>hearing room</i> shall mean videoconference when a hearing is conducted by videoconference.

ADRIENNE A. HARRIS Superintendent





CERTIFICATION

I, Adrienne A. Harris, Superintendent of Financial Services, do hereby certify that the foregoing is the First Amendment to Part 2 of Title 23 of the Official Compilation of Codes, Rules and Regulations of the State of New York, signed by me on June 7, 2022, pursuant to the authority granted by Financial Services Law Sections 102, 201, 202, 302, and 305 and State Administrative Procedure Act Section 301, to take effect upon publication of the Notice of Adoption in the State Register.

Pursuant to the provisions of the State Administrative Procedure Act, prior notice of the proposed rule was published in the New York State Register on April 6, 2022. No other publication or prior notice is required by statute.

Adrienne A. Harris

Superintendent of Financial Services

Dated: June 7, 2022